April 18, 2023 Item No. 2 - 23-1171



Cleanup Campaign Alternatives and Community Survey Results

City Council Meeting

April 18, 2023

Item: No. 2 – 23-1171

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- Background
- Current Cleanup Campaign
- Bulky Waste Collection Programs in Other Cities
- Community Engagement and Survey Results
- Conclusions



Background

- Solid waste services 47,000 households (23,561 accts.)
- Cleanup Campaign (CUC) conducted since 1961
 - Approximately 5,000 6,000 tons collected annually
- 33,000 households participate in CUC
- 14,000 households do not participate in CUC
 - Inadequate space for set-outs and collection
 - Do not pay monthly \$6.28 charge

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Background

- May 25, 2021 City Council directed staff to:
 - Hire a consultant
 - Identify alternatives to current CUC format
 - Conduct a customer survey
 - Report results to Council
- R3 Consulting Group (R3) hired to:
 - Analyze programs used by other cities
 - Estimate cost of potential alternatives
 - Identify advantages/disadvantage of alternatives
 - Conduct a customer survey



Current Cleanup Campaign

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Current CUC

- One Month Program
- · City divided into 4 collection areas
- Debris placed on street (unlimited amount)
 - C&D debris required to be contained in a bulk bag
 - \$25/cy charge assessed for C&D setouts over 1 cy
- · Collection performed by:
 - DPW Staff & As Needed resources
 - Trucking Companies
 - County Services for HHW
 - MTWS appliance/tire/yardwaste/recyclables pick up
- Cost \$2.5 million funded by \$6.28/mo. rate



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Current CUC

- · Other communities providing similar service
 - Campbell, Citrus Heights, Inglewood, and Central Contra Costa County SWMA
- Advantages:
 - Access to transportation not necessary
 - Lowest outreach efforts required
 - High program satisfaction rate
 - Less illegal dumping
 - Lower cost alternative
- Disadvantages:
 - Others outside the City dumping
 - Material in street
 - DPW staff reprioritized for the month
 - One event per year



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Bulky Waste Collection Programs Used in Other Cities



On-Call Collection

- Scheduled collection by appointment
- Convenient for customers to schedule when they need service (~ 2-3 weeks)
- Flexibility on options
 - Bulky items only / debris bags / combination
 - Limited or unlimited number of appointments
- MTWS Current Program
 - \$148.51 per pickup paid by customer
 - 145 customers have utilized service over last 2 yrs
 - Only 5 of 106 HOAs have authorized this service





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On-Call Collection

- Communities providing on-call collection service:
 - San Jose, Mountain View, Palo Alto, Milpitas, Los Altos, Oakland, San Francisco, Vallejo, Fairfield, San Rafael and joint power authorities in San Mateo and Contra Costa counties
- · Cost Estimate (one collection per year):
 - \$10.00 \$11.20 per month at 80-90% participation rate
 - \$5.00 \$ 5.60 per month at 40-45% participation rate
- Advantages:
 - Access to transportation not necessary
 - Available all year
 - Less dumping from non-residents
 - Lower impact to DPW staffing
- Disadvantages:
 - HOA permission needed
 - Potential for higher costs



Drop-Off

- Residents drop off material at a waste facility at no cost
 - Amount of material is limited
 - Residency verified
- City currently offers 2 disposal days at the Mission Trail Transfer Station per year
 - No added charge for drop off
 - Limited to 7 cy of material
 - 206 residents per event on average
 - New agreement or amend current agreement to expand service



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Drop-Off

- Communities providing drop-off service:
 - Oakland, Fairfield, Vallejo
- Cost Estimate (one drop off per year):
 - \$1.50 \$2.45 per month at 40% 45% participation
 - \$3.00 \$4.90 per month at 80% 90% participation
- Advantages:
 - Program accessible to all residents, including higher density multi-family dwellings
 - Available throughout the year
 - Less illegal dumping
 - Low impact to DPW staffing
 - Lowest cost
- Disadvantages:
 - Residents need access to transportation
 - Additional effort to outreach customers to participate

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Debris Box Events

- Debris boxes placed in neighborhoods or at a single designated location
- Customers transport and unload their materials
- Events are labor-intensive to plan, set-up and require substantial public outreach
- Number of events per year can vary, but service would not be provided to entire community annually (more frequent events = higher costs)
- Neighboring cities have moved towards on-call collection and away from debris box events
- May require outside resources to establish a program



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Debris Box Events

- Communities conducting limited Debris Box Events:
 - Milpitas, San Jose, San Francisco, San Rafael, Berkeley
- Cost Estimate:
 - \$3.50 \$3.90 per month if neighborhood provided an event once in five years
 - \$17.30 \$19.50 per month if provided annually to each neighborhood
- Advantages:
 - Program accessible to all residents, including high density multi-family
 - Less illegal dumping
- Disadvantages:
 - Residents need access to transportation
 - Limited availability
 - Highest staffing level requirements, impact to DPW staffing, and cost



Program Comparison

Characteristics	On-call collection (1)	Drop-off (1)	Annual debris box	CUC (current)
Transportation limitations	No	Yes	Yes	No
Easily available to high-density dwelling residents	No	Yes	Yes	No
Discourages dumping from Non- residents	Yes	Yes	Yes	No
Available year-round	Yes	Yes	No	No
Commonly used in other jurisdictions	Yes	Yes	No	No
Monthly cost at 80-90% participation	\$10.00 - \$11.20	\$3.00 - \$4.90	\$17.30 - \$19.50	\$6.28
Outreach needed	Medium	Low	High	Low
Impacts on current DPW staffing	Low	Low	High	High



Community Engagement and Survey Results



Community Engagement

- · Three community meetings held
 - April 20, 2022 (2 meetings) and April 25, 2022 (1 meeting)
 - Approximately 65 residents attended the three meetings
- Demonstrated strong support for the CUC
 - Participants voiced concerns about changes to the program
 - Participants gave positive feedback on scavenging
 - · Like having items scavenged from their pile and enjoy scavenging
 - Complaints about scavenging during CUC
- Feedback from meetings informed survey development
 - Survey question included to gauge community's feelings on scavenging

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Customer Survey

- Topics
 - Familiarity with current CUC
 - Program usage and satisfaction
 - Preference for alternatives
 - Participation in Citywide Garage Sales, Environmental Days and County HHW Program
- Mailed to all 23,561 residential accounts
 - 5,169 completed surveys received (21.9% response rate)
 - Higher than anticipated response rate (10%)



Survey Findings

- Use of CUC program to dispose of the following items:
 - 90% Small items
 - 78% Bulky items
 - 60% Yard trimmings
 - 34% C&D waste
- Participation rates in other City sponsored disposal events
 - 12% Twice-a-year Citywide Garage Sale
 - 19% Recology Environmental Days (2 per year)
 - 60% Santa Clara County Household Hazardous Waste Program

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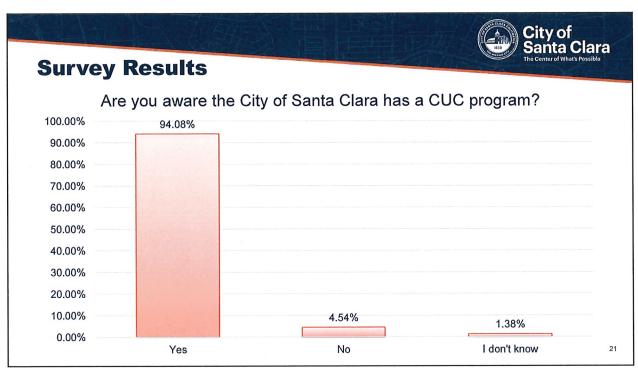
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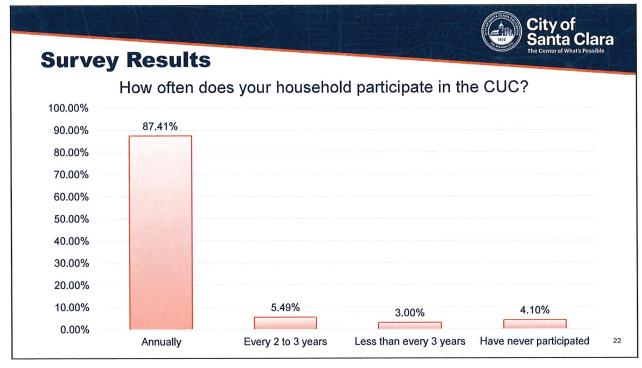


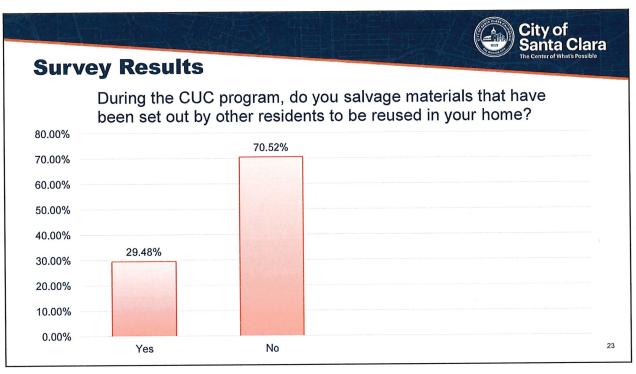
Survey Preferences

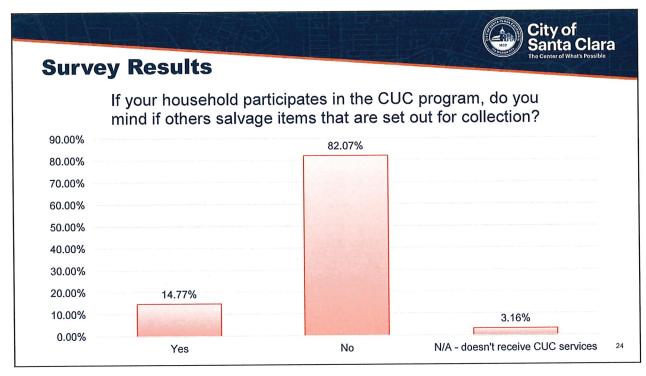
Residents that currently participate in the CUC ranked the four collection program options for bulky items as follows:

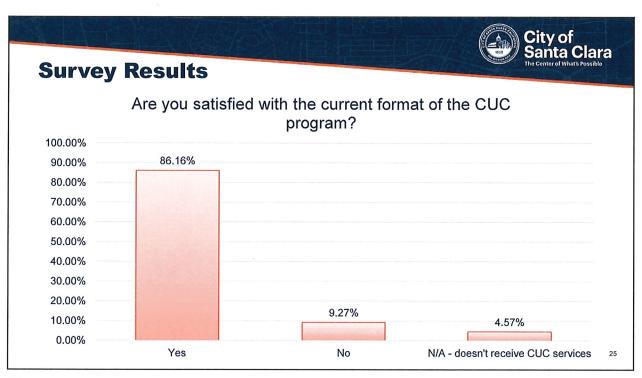
- Participate in a City-organized pre-scheduled collection at my property (current CUC format)
- 2. Schedule an **on-call collection** at my property throughout the year when needed
- 3. Schedule an appointment for **drop-off** at City-designated location when needed
- 4. Participate in a pre-scheduled **debris box** drop-off event at City-designated location
- ** Residents that don't participate in CUC prefered #2

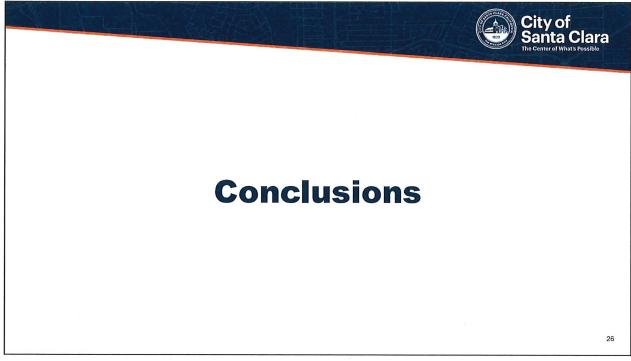














Conclusions

- Current Hybrid approach is optimal and desired by residents
 - Includes pick-up (CUC/on call collection) and drop-off options
 - Increased promotion of existing programs to expand use
 - MTWS on-call collection program
 - Disposal Days at MTTS (no additional charge)
 - Recology Environmental Days
 - · Citywide Garage Sales
- City could add more disposal days at MTTS
 - Additional cost incorporated into customer rates
 - Council would need to direct staff to negotiate and approve a separate agreement or amendment with MTWS

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