

# City of Santa Clara

1500 Warburton Avenue Santa Clara, CA 95050 santaclaraca.gov @SantaClaraCity

# Agenda Report

22-263 Agenda Date: 3/3/2022

# REPORT TO HISTORICAL AND LANDMARKS COMMISSION

## **SUBJECT**

Consideration of Architectural Review of a proposed new two-story home and carport at 1854 Market Street that is located within 200 feet of an Historic Resource.

## **BACKGROUND**

The subject property is 8,200 square-feet in size and developed with a one-story 723 square foot, two-bedroom and one-bathroom house and a detached 300 square foot garage. The property is not currently listed as a historic resource on the City's Historic Resource Inventory (HRI), but is located within 200 feet, directly across the street from the HRI property located at 1889 Market Street - the City's Harris-Lass House Museum.

The project is before the Historical and Landmarks Commission (HLC) in accordance with the Historic Preservation Ordinance, which requires all projects on properties within 200 feet of an HRI property that require Architectural Review at a Development Review Hearing first be referred to the Historical and Landmarks Commission. The Historical and Landmarks Commission shall review the project for neighborhood compatibility and consistency with the City's Design Guidelines, and make a recommendation to the Development Review Hearing Officer.

#### DISCUSSION

The project proposes to reclassify the existing 760 square foot, two-bedroom and one-bathroom home at the front of the lot as a detached accessory dwelling unit (ADU), and to construct a new twostory house and detached two-car carport toward the rear of the property. The proposed new primary residence located in the rear yard at the minimum required 20-foot rear yard setback is a two-story 2,316 square foot, two bedroom and two-bathroom house. The proposed house exterior would have a dark gray asphalt composition shingle roof to match the existing house, and would be clad in 1"x12" horizontal wood v-groove siding to be similar, but differentiated from the 1"x7" v-groove shiplap siding on the existing house. The project also proposes to apply a decorative 12-inch frieze board with trim molding around the upper exterior walls of the new house to be similar to that on the existing house/ADU but with trim molding of a different shape. The fiberglass clad double-hung style windows on the existing house are not original and the project proposes to match these windows on the new house, but would differentiate the dimensions of the trim around the windows and would not include a window apron at the base of the windows on the new house. The project further proposes 3.5-inch exterior wall corner boards to further differentiate the new house siding from the 5.5-inch corner boards on the existing house/ADU. The proposed new house would be separated by a 30-foot setback from the existing house/ADU, and a new maximum 12-foot tall two-car carport is proposed to be constructed between the two dwellings and would also have a dark gray asphalt composition shingle roof.

No alterations are proposed for the existing house on the site that is proposed to be reclassified as a

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detached ADU. It would continue to remain in its present location at the front of the lot, and is one of four homes of similar architecture on the south side of the Market Street across from the HRI listed Harris-Lass House. While none of the four homes are on the City's HRI, they all retain historic characteristics with elevated foundations, front porches and steps and hipped roofs at front - all of which contribute to the historic streetscape of this block. The Historic Resources Survey Report (DPR form) from City files for 1889 Market Street is included at the end of this report as Attachment 2.

Pursuant to the City's Historic Preservation Ordinance - Chapter 18.106 of the Zoning Ordinance, a decision to recommend approval of the proposed project shall be based upon the following factors:

- The project proposals shall not have a significant adverse effect on the integrity of the HRI property;
- The alterations must be compatible with the existing structure or district; and
- The alterations must be consistent with the Secretary of Interior's Treatment Standards.

The applicant has worked with staff to explore design options that would minimize visual impacts to the HRI listed Harris-Lass property across the street. The proposed design is revised from an earlier proposal that attached the new home to the existing house and which had more of the living area and roof of the new home visible from the driveway and HRI property across the street. Written comments in support of the proposed design were received by City Historian Lorie Garcia and by Volunteer Architectural Advisor Craig Mineweaser, AIA, and are attached to this report.

The proposed project complies with the Single-Family Design Guidelines and maintains significant distance from the HRI property. The project maintains historic appearance of the existing house as unaltered, and would construct a new two-story house and carport and to the rear of the lot, behind and in-line with the existing home in a manner that mostly shields visibility of these new structures from the street and minimizes their visibility and potential visual impact on the streetscape. The project as proposed would not have a significant adverse visual impact to the integrity of the HRI listed Harris- Lass House property across Market Street. Overall, the new two-story house and carport structures would be compatible in design with the existing residence and other one- and two-story residences in the immediate neighborhood and Old Quad area.

### **ENVIRONMENTAL REVIEW**

The proposed project is categorically exempt from the California Environmental Quality Act (CEQA) per CEQA Guidelines Section 15303-New Construction or Conversion of Small Structures, in that the project is limited to the construction of one new house and a detached carport on a lot developed with one existing dwelling unit.

## **PUBLIC CONTACT**

On February 18, 2022, a notice of public hearing of this item was posted at three conspicuous locations within 300 feet of the project site and mailed to property owners within 300 feet of the project site. No public comments have been received at the time of preparation of this report.

### RECOMMENDATION

Recommend that the Historical and Landmarks Commission find that the proposed project located at 1854 Market Street will not destroy or have a significant adverse effect on the integrity of the HRI listed property across the street at 1889 Market Street; that the alterations are compatible with the

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existing structure and its setting in the neighborhood and Old Quad area, and recommend approval to the Development Review Hearing Officer.

Prepared by: Jeff Schwilk, Associate Planner Approved by: Lesley Xavier, Planning Manager

## **ATTACHMENTS**

- 1. Project Data Sheet
- 2. DPR Form 1889 Market Street
- 3. Lorie Garcia Comments 02.15.22
- 4. Craig Mineweaser Comments 02.17.22
- 3. Development Plans

## **Project Data Sheet**

File: PLN2021-15012

Location: 1854 Market Street, an 8,200 square foot lot on the south side of

Market Street, located approximately 75 feet west of Frederick Avenue; APN: 269-33-007; property is zoned Moderate Density

Residential (R3-25D).

Applicant: Brooke Morton of Beyond the Box Design

Owner: Cathy Mansperger

Request: Architectural Review of the proposed reclassification of an

existing 760 square foot, two bedroom and one bathroom home as a detached accessory dwelling unit (ADU) to remain, and the new

construction of a 2,316 square foot, two bedroom and two

bathroom two-story house and a detached two-car carport toward

the rear of the property.

CEQA: Categorically Exempt per Section 15303, New Construction or

Conversion of Small Structures

Project Planner: Jeff Schwilk, Associate Planner

#### **Project Data**

<b>Lot Size</b> : 8,200 sq. ft.	Existing Floor Area (sq. ft.)	Proposed Floor Area (sq. ft.)
Existing House /ADU	760	760*
First Floor		638
Second Floor	N/A	1,618
Front Porch	60	36
Garage	300	0
Carport	0	400
Gross Floor Area	1,060	2,316
Lot Coverage	1,120 / 8,200 = 14%	2,054 / 8,200 = 25%*
Bedrooms/Baths	2/1	2/2
Flood Zone	X	X

<sup>\*</sup> ADU not counted toward maximum allowable building coverage

State of California — The Resources Agency
DEPARTMENT OF PARKS AND RECREATION

#### HISTORIC RESOURCES INVENTORY

			Ser. No.			
HABS_		HAER	NR_		SHL	Loc _
UTM:	A	10/5928	20/4133/80	В	SHL	
	0	The Party	1	D	Windows III	

	VI.	TI	E	CA	TI	0	N

1.	Common name:	

2. Historic name: Harris - Lass House

3. Street or rural address: 1889 Market St.

City Santa Clara Zip 95050 County Santa Clara

4. Parcel number: 269-25-17 269-25-096

5. Present Owner: <u>Johanna Haynes</u> Address: <u>same</u>

City \_\_\_\_\_ Zip \_\_\_\_ Ownership is: Public \_\_\_\_\_ Private \_\_\_ X

6. Present Use: Single Family Res. Original use: same

#### DESCRIPTION

7a. Architectural style: Italianate

7b. Briefly describe the present physical description of the site or structure and describe any major alterations from its original condition: 1889 Market Street is a very large, wooden 2 story structure constructed on a rectangular plan with a side/rear rectangular addition and an opposite side rectangular, single-story enclosed porch. The main structure is designed in the Italianate style with a truncated, low hipped roof which is punctuated by 4 pedimental-shaped gablets. Composition shingles sheath the roof. The deeply projecting eaves are ornamented by a row of dentils and corner brackets. Narrow ship lap siding sheaths the structure. Fenestration is double hung with corniced window heads. The second story windows have segmental arched tops. The east facade has a squared portico, supported by twin square wooden columns and like colonettes. A balustrade crown s the portico which covers a handsome round-arched entry door with fan light. The rear is marked by a projecting angled bay. The rear addition is a simple gabled wing with wide ship lap siding. A low hipped roof, screened porch extends from the street facing side of the house. The house sits on one of the largest residential lots left in the old quad area of the City.



8.	Construction	n date:		
	Estimated	1875	Factual	

9.	Architect _	Unk.

		A DESCRIPTION OF THE PARTY OF T	
10.	Builder	Unk.	

11.	Approx. property size	ze (in feet) Depth 350	
	or approx acreage		

12.	Date(s) of	enclosed photograph(s)
	June	21, 1979

13. Condition: Excellent X Good Fair Deteriorated No longer in existence	
14. Alterations: Rear/Side, simple gabled, rectangular wing, sunporch added 1922.	laround
15. Surroundings: (Check more than one if necessary) Open land Scattered buildings Densely built-up Residential _X_ Industrial Commercial Other:	
16. Threats to site: None known X Private development Zoning Vandalism Public Works project Other:	
17. Is the structure: On its original site? X Moved? Unknown?	
18. Related features: Extremely large lot, attendent farm outbuildings, wroug fence.	ht iron
The site is significant primarily as the last remaining large farms set on a very large piece of property in the midst of developed subdating primarily from the 1930's, '40's and '50's. The structure pthe neighborhood and even the continuation of Market Street. It is excellent condition and remains one of Santa Clara's architectural The earliest reference to the property found is the 1866 county sur 'Map of The Town and Sublots of Santa Clara'. The owner is listed Harris and a house, barn, and orchard are noted as improvements. Italianate style of the existing house suggests a later date of arc The house was built by Henry and Mary Harris, whose son, Albert, lithere until 1906. A ship captain from Oakland, Christian Lass, pur the house then. The adjacent Street is named after one of his sons Frederick. A granddaughter, Johanna Lass Haynes, still lives in the	odivisions oredates in treasures. eveyors as James The ound 1875. eved echased s, he house.
Locational sketch map (draw and label site and	ou pa
20. Main theme of the historic resource: (If more than one is checked, number in order of importance.)  Architecture X Arts & Leisure Economic/Industrial Exploration/Settlement X Government Military Religion Social/Education  21. Sources (List books, documents, surveys, personal interviews and their dates). Sanborn Insurance Map 1901, 1915 and 1939. Polk's City Directories 1866 Map of Santa Clara. Interview current owner Johanna Haynes. Santa Clara News. 1901. Obituary of Mrs.	enH bay A L the the
Julia Lass April 19, p. 1.  22. Date form prepared Nov. 5, 1980  By (name) Wm. Zavlaris of URC  Organization for the City of Santa Clara  Address: 1500 Warburton  City Santa Clara Zip 95050  Phone: (408) 984-3111	

February 15, 2022

To: Jeff Schwilk

From: Lorie Garcia,

City Historian,

Historical advisor to the Historic and Landmarks Commission

RE: revised plans for 1854 Market Street

Hi Jeff,

Per your request, I have reviewed the revised plans and here are my comments.

As I said previously, this house lies directly across the street from Harris-Lass and 1854 Market Street and the other 3 almost identical houses with their identical rooflines and front facing porches present a turn-of-the-century streetscape directly across from Harris Lass Historic Preserve. They constitute the sole remaining working-man's cottages left on Bullocks Subdivision, which was formed in the 1890s, and to have them still standing side by side on their original narrow, deep lots is amazing.

While the accessory building is still large, it is set back at the rear of the subject property and its roofline is complimentary to that of the original houses that remain. These things definitely lessen the effect on the historic streetscape and consequently on Harris-Lass. Also in the revised plans, the historic house itself remains unchanged and thus its integrity is kept intact.

Due to the changes reflected in the revised plans, I have no adverse comments.

Best, Lorie

This house is not listed on the HRI, but is within 200ft of the Harris-Lass Museum. Even though this house has not been studied with regards eligibility for listing on the HRI, it is my professional opinion that if surveyed it probably would be found to be eligible, so we should treat it as if it is and not allow any historic materials or features visible from the street to be destroyed or highly altered. This avoids negative effects on the obviously old neighboring houses and also protects future entrée to the cost savings of the Historical Building Code and perhaps a Mills Act Contract should an owner want to add this home to the HRI.

In a review of the last submittal for this project, I suggested some ways to reduce the mass and bulk that would be seen in the street view. This was in an effort to help mitigate the negative effects on the view of the house from the historic resource, the Harris-Lass Museum located across the street. CEQA requires that to draw this conclusion, the application must be found to meet the Secretary of the Interior's Standards. The applicant has submitted a revised design that addresses the concerns I listed in my last review:

**REDUCE THE EFFECTS**: The titles below name the concerns I delineated in my last report and the commentary discusses how the current proposal addresses these and thus reduces the negative effects on the Museum:

#### **NEW STRUCTURE LOCATION**

I suggested that the new structure did not need to be linked to the old as it is to be an ADU, like an apartment for a non-family member. I also said that it would be better if it were moved further back on the lot with obvious positive effects when viewed from the street or from the Museum. The revised proposal has done this quite nicely.

#### **REDUCE APPARENT MASS**

I suggested two ways to reduce the apparent volume or mass (not the sf) of the new building which would reduce what can be seen from across the street would be to:

- a. **Lower slope of carport roof**: The applicant addressed this concern with a creative solution. The carport was to simply move such that is all but hidden from the street. And at the same time the carport roof slope issue was addressed by making it a very shallow slope that matches the low-slope, one-story section at the front of the new structure again very creative.
- b. **Truncate the peak of roof**: The new proposal shows a lowered peak of 23.3ft on sheet A2.0. This peak could be still slightly lower by reducing it to the level of the ridge of the dormers. This can be achieved by making a small flat area at the top that would match the roof shape of the existing house, if not it's exact height, which is 23' 2" (Sheet A0.0.) However, this is of less concern than before because it is so far from the street and because some of the neighbors have high peaked roofs (no flat section.)

MAKE NEW MATCH OLD: The comment was that the more the new work matched the old the less it would stand out. However, as the old house is not on the inventory, it would be unreasonable to ask that the most of the new materials: the window types and trim, the trim at the top of the walls, the siding, etc. match the old in exact size, shape and profile as this would require custom milling. Instead this design offers new materials that will echo the old. It will look compatible but still be differentiated such that the passerby does not confuse it with an old building (Standard #9.) The new proposal achieves this delicate balance and it 'blends in' better as suggested in my previous review. This reduces the negative effects on the Museum across the street.

### **CONCLUSION**

The new proposal addresses the concerns discussed in my last review. It does this by flipping the owner's residence to the new structure in the rear and converting the tiny historic house the ADU so it doesn't need to be enlarged. Note: this does not change the "use" of the structure (Standard #1) as it is still a residential use. Other concerns that about height, bulk, mass, and compatible materials have

also been addressed. This is a very creative solution that will reduce or mitigate negative effects on the historic resource across the street as it maintains the somewhat particular streetscape of a row of very tiny historic homes on Market as viewed from the Museum.

## Volunteer Architectural Advisor to the HLC

# Craig Mineweaser

# Craig Mineweaser, AIA | Principal Preservation Architect

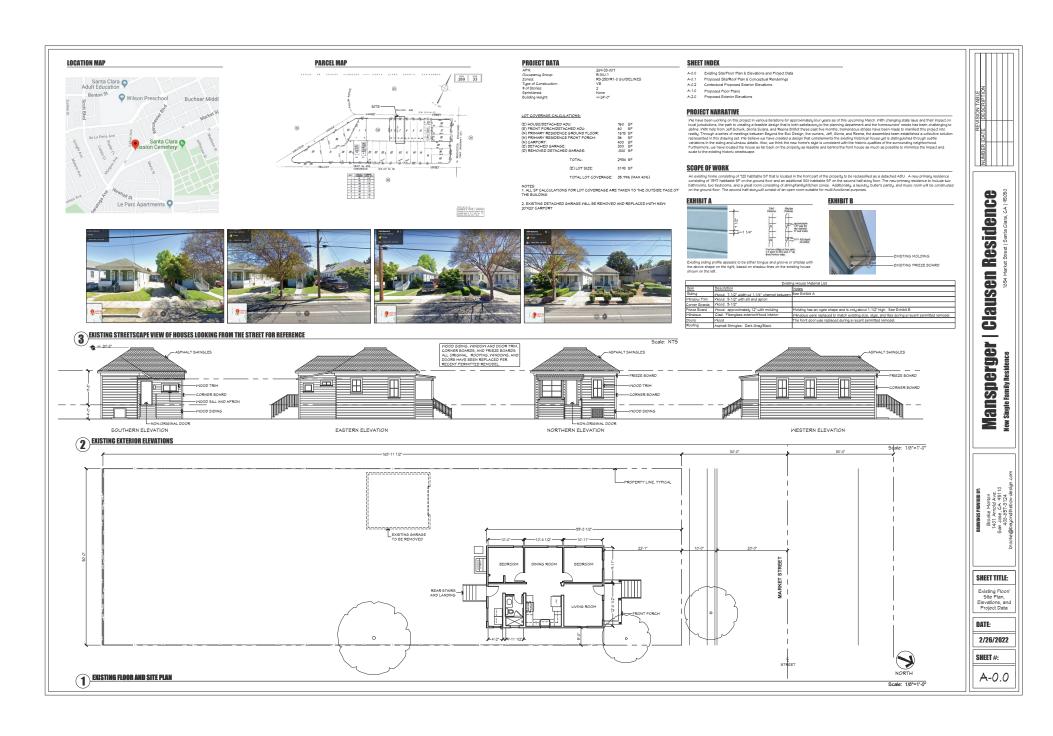
**Mineweaser & Associates** 

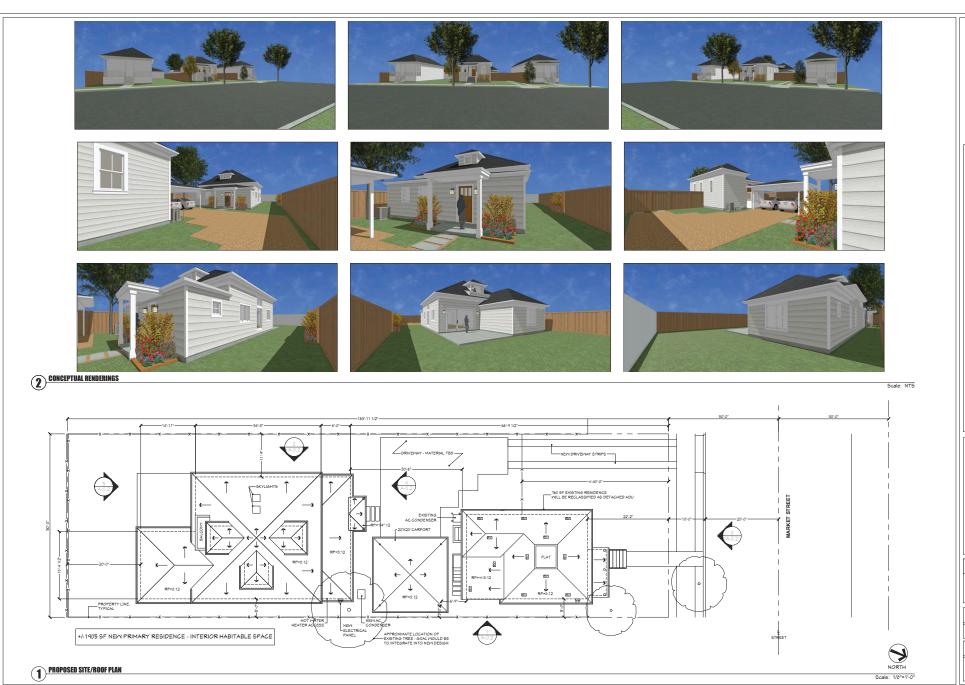
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This review is of five drawings of 1854 Market St dated 02-02-2022 File: //HLC\_Mtg\_2022-03/1854\_Comments\_03-22.docx





Mansperger | Clausen Residence

Brooke Morton 1401 Amold Ave. San Jose, CA 19710 AGO-957-3124 ooke@beyondhebox-design.com

Proposed Site/ Roof Plan & Conceptual Renderings

DATE:

2/26/2022

2/26/2022 SHEET #:

A-0.1



Mansperger | Clausen Residence New Single Family Nessidence

SHEET TITLE: Contextual Massing Studies Exterior Elevations

A-0.2



